

General Assembly

Raised Bill No. 5516

January Session, 2013

LCO No. 1403



Referred to Committee on JUDICIARY

Introduced by: (JUD)

AN ACT CONCERNING THE REMOVAL OF INDIVIDUALS FROM THE STATE CHILD ABUSE AND NEGLECT REGISTRY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 17a-101k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
 - (a) The Commissioner of Children and Families shall maintain a registry of the commissioner's findings of abuse or neglect of children pursuant to section 17a-101g that conforms to the requirements of this section. The regulations adopted pursuant to subsection [(i)] (j) of this section shall provide for the use of the registry on a twenty-four-hour daily basis to prevent or discover abuse of children and the establishment of a hearing process for any appeal by a person of the commissioner's determination that such person is responsible for the abuse or neglect of a child pursuant to subsection (b) of section 17a-101g. The information contained in the registry and any other information relative to child abuse, wherever located, shall be confidential, subject to such statutes and regulations governing their use and access as shall conform to the requirements of federal law or regulations. Any violation of this section or the regulations adopted by

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- the commissioner under this section shall be punishable by a fine of not more than one thousand dollars or imprisonment for not more than one year.
- 20 (b) Upon the issuance of a recommended finding that an individual is responsible for abuse or neglect of a child pursuant to subsection (b) of section 17a-101g, the commissioner shall provide notice of the finding, by first class mail, not later than five business days after the issuance of such finding, to the individual who is alleged to be responsible for the abuse or neglect. The notice shall:
 - (1) Contain a short and plain description of the finding that the individual is responsible for the abuse or neglect of a child;

- (2) Inform the individual of the existence of the registry and of the commissioner's intention to place the individual's name on the registry unless such individual exercises his or her right to appeal the recommended finding as provided in this section;
- (3) Inform the individual of the potential adverse consequences of being listed on the registry, including, but not limited to, the potential effect on the individual obtaining or retaining employment, licensure or engaging in activities involving direct contact with children and inform the individual of the individual's right to administrative procedures as provided in this section to appeal the finding; and
- (4) Include a written form for the individual to sign and return, indicating if the individual will invoke the appeal procedures provided in this section.
- (c) (1) Following a request for appeal, the commissioner or the commissioner's designee shall conduct an internal review of the recommended finding to be completed no later than thirty days after the request for appeal is received by the department. The commissioner or the commissioner's designee shall review all relevant information relating to the recommended finding, to determine whether the recommended finding is factually or legally deficient and

- 48 ought to be reversed. Prior to the review, the commissioner shall 49 provide the individual access to all relevant documents in the 50 possession of the commissioner regarding the finding of responsibility 51 for abuse or neglect of a child, as provided in section 17a-28.
 - (2) The individual or the individual's representative may submit any documentation that is relevant to a determination of the issue and may, at the discretion of the commissioner or the commissioner's designee, participate in a telephone conference or face-to-face meeting to be conducted for the purpose of gathering additional information that may be relevant to determining whether the recommended finding is factually or legally deficient.
 - (3) If the commissioner or the commissioner's designee, as a result of the prehearing review, determines that the recommended finding of abuse or neglect is factually or legally deficient, the commissioner or the commissioner's designee shall so indicate, in writing, and shall reverse the recommended finding. The commissioner shall send notice to the individual by certified mail of the commissioner's decision to reverse or maintain the finding not later than five business days after the decision is made. If the finding is upheld, the notice shall be made in accordance with section 4-177 and shall notify the individual of the right to request a hearing. The individual may request a hearing not later than thirty days after receipt of the notice. The hearing shall be scheduled not later than thirty days after receipt by the commissioner of the request for a hearing, except for good cause shown by either party.
 - (d) (1) The hearing procedure shall be conducted in accordance with the procedures for contested cases pursuant to sections 4-177 to 4-181a, inclusive.
 - (2) At the hearing, the individual may be represented by legal counsel. The burden of proof shall be on the commissioner to prove that the finding is supported by a fair preponderance of the evidence submitted at the hearing.

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- (3) Not later than thirty days after the conclusion of the hearing, the hearing officer shall issue a written decision to either reverse or uphold the finding. The decision shall contain findings of fact and a conclusion of law on each issue raised at the hearing.
- (e) Any individual aggrieved by the decision of the hearing officer may appeal the decision in accordance with section 4-183. Such individual may also seek a stay of the adverse decision of the hearing officer in accordance with subsection (f) of section 4-183.
- (f) Following the issuance of a decision to uphold the finding and absent any stay of that decision issued by the commissioner or the court, the commissioner shall accurately reflect the information concerning the finding in the child abuse and neglect registry maintained pursuant to subsection (a) of this section and shall, in accordance with section 17a-101g, forward to any agency or official the information required to be disclosed pursuant to any provision of the general statutes.
- (g) Any individual against whom a finding of abuse or neglect was substantiated prior to May 1, 2000, and who has not previously appealed such finding, may appeal such finding as provided in this section.
- (h) Records containing unsubstantiated findings shall remain sealed, except that such records shall be made available to department employees in the proper discharge of their duties and shall be expunged by the commissioner five years from the completion date of the investigation if no further report is made about the individual subject to the investigation, except that if the department receives more than one report on an individual and each report is unsubstantiated, all reports and information pertaining to the individual shall be expunged by the commissioner five years from the completion date of the most recent investigation.
 - (i) (1) Any individual whose name has been placed on the state child

111	abuse and neglect registry pursuant to this section may file an
112	application with the Department of Children and Families, on such
113	form as the department prescribes, for removal of such individual's
114	name from the registry. The department shall include in such
115	application form a provision that allows the applicant to indicate good
116	cause for removing the applicant's name from the registry. Such good
117	cause shall include, but need not be limited to:

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- (A) The rehabilitation of the applicant, as demonstrated by: (i) The applicant's personal conduct, (ii) the absence of a criminal conviction for conduct related to a family member of the applicant or a child during the five-year period prior to the date of the application, and (iii) the letters in support of the application that are required under subparagraph (D) of this subdivision;
- 124 <u>(B) The applicant's acceptance of personal responsibility for actions</u> 125 <u>and omissions that resulted in the applicant's name being placed on</u> 126 <u>the registry;</u>
- (C) A bona fide need for removal of the applicant's name from the
 registry, such as the applicant's need to obtain or retain employment,
 licensure or engage in activities involving direct contact with children;
 and
- 131 (D) At least two letters in support of the application, each from a
 132 person with knowledge of the applicant's successful rehabilitation,
 133 such as a licensed physician or mental health professional.
- (2) Such application may be filed not earlier than five years after the
 date of the final decision, as defined in section 4-166, that resulted in
 the placement of the applicant's name on the registry.
 - (3) The Commissioner of Children and Families may approve such application upon finding good cause. Upon approving such application, the commissioner shall accurately reflect the information concerning the finding in the child abuse and neglect registry maintained pursuant to subsection (a) of this section. If the

142	commissioner denies such application, the applicant shall be entitled to
143	a hearing and appeal therefrom in accordance with subsections (d) and
144	(e) of this section.

(4) Any applicant whose application is denied after a final decision, as defined in section 4-166, may reapply in accordance with subdivisions (1) and (2) of this subsection, without limitation, not earlier than two years after the date of such final decision, provided such application indicates good cause that has occurred since the date of the final decision.

[(i)] (j) Not later than July 1, 2006, the Commissioner of Children and Families shall adopt regulations, in accordance with the provisions of chapter 54, to implement the provisions of this section.

JUD Joint Favorable

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